STANDARDS COMMITTEE

10.00 A.M. 21ST JUNE 2007

PRESENT:- Councillors Jon Barry, Shirley Burns (Substitute for David Kerr), Sheila

Denwood, Sarah Fishwick, Janie Kirkman, Roger Sherlock and Joyce Taylor

Independent Members: Sue McIntyre

Apologies for Absence

Independent Members: Tony James

Officers in attendance:-

Sarah Taylor Head of Legal and Human Resources and

Monitoring Officer

Stephen Metcalfe Principal Democratic Support Officer

Sharon Marsh Democratic Support Officer

1 APPOINTMENT OF CHAIRMAN

In view of the absence of the Chairman, at the commencement of the meeting, nominations were invited for a Chairman from Members for this meeting only.

It was proposed by Councillor Joyce Taylor and seconded by Councillor Janie Kirkman:-

"That Sue McIntyre be appointed as Chairman for this meeting only."

Resolved unanimously:

That Sue McIntyre be appointed as Chairman for this meeting only.

Sue McIntyre took the Chair.

2 MINUTES

The Minutes of the meeting held on 23rd March 2007 were agreed and signed as a true and accurate record.

3 REVIEW OF PROTOCOL ON PUBLICITY FOR ALLEGATIONS OF BREACH OF THE CODE OF CONDUCT MADE TO THE STANDARDS BOARD

The Monitoring Officer presented a report that requested that the Committee consider whether it wished to recommend to Council any amendments to the Protocol on Publicity for Allegations of Breach of the Code of Conduct made to the Standards Board.

The report had stemmed from the previous meeting of the Standards Committee which had agreed that the Monitoring Officer report back to the Committee on possible amendments to the protocol in light of the investigation that had taken place (Minute 14 refers).

Members discussed the report at length, and in particular the proposed wording set out in Paragraph 2.2 of the report. It was suggested that the final sentence might be clearer if the words "A Member who is aware of a complaint should not make any public comment on it" were to replace the words "No member who is aware of a complaint should make any public comment on it".

Resolved:

That the Committee recommends to Council that the Protocol on Publicity for Allegations of Breach of the Code of Conduct made to the Standards Board, be amended to provide as follows (with the changes in italics):

"When a Member has made or is considering making a complaint to the Standards Board alleging a breach of the Code of Conduct, the Member should not make the complaint or allegation known to the public in any forum, whether at a meeting that is open to the public or through the press or media, and should not discuss the complaint or possible complaint in such a manner as is reasonably likely to cause the complaint to be made known to the public. It is recognised that a Member who has made or is considering making a complaint to the Standards Board may wish to discuss the matter within the Member's own political group or seek advice from a third party. In such cases, it is the Member's responsibility to ensure that any person(s) in whom the member confides agree(s) not to make the information known to the press and/or public. A Member who is aware of a complaint should not make any public comment on it, and the matter should not be the subject of discussion or debate within Council."

4 CODE OF CONDUCT - COUNCIL REQUIREMENTS WITH REGARD TO CONFIDENTIAL INFORMATION

The Committee considered a report of the Monitoring Officer concerning proposed guidance to Members on the Council's requirements with regard to confidential information for the purposes of paragraph 4(a)(iv)(bb) of the Code of Conduct. Members were advised that it might be helpful to Members for the Standards Board Guidance on this paragraph of the Code of Conduct to be readily available in the Constitution, together with a statement of the Council's requirements with regard to confidential information.

Resolved:

That the Committee recommend that Council adopt, as part of the Constitution, information for Members on the Council's requirements with regard to the disclosure of information, as set out in the Appendix to the report, and appended to these Minutes.

5 CODE OF CONDUCT - TRAINING

The Monitoring Officer presented a report that advised the Committee of the Member training that had been held in respect of the Code of Conduct, and that considered plans for training Parish Council Members.

Members were informed that 56 City Councillors had taken part in training offered on the Code of Conduct and that arrangements were being made to train the 4 remaining Councillors.

The Monitoring Officer would be attending a meeting of the LAPTC (Lancashire

Association of Parish and Town Councils) at the end of July with a view to seeking the views of the LAPTC as to the training needs of parish councils and how these could best be met. It was the view of Members that such training should be directed to the Clerk or Chairman of Parish Councils.

Resolved unanimously:

That the report be noted.

6 SIXTH ANNUAL ASSEMBLY OF STANDARDS COMMITTEES

The Monitoring Officer presented a report that requested Members to nominate a Member of the Committee to attend the Annual Assembly of Standards Committees.

It was proposed by Councillor Shirley Burns and seconded by Councillor Janie Kirkman:

"That Tony James be nominated to attend the Sixth Annual Assembly of Standards Committees in Birmingham on the 15th and 16th October 2007, as a representative of this Committee."

Upon being put to the vote, Members voted unanimously in favour of the proposition, whereupon the Chairman declared the proposition to be carried.

Resolved unanimously:

That Tony James be nominated to attend the Sixth Annual Assembly of Standards Committees in Birmingham on the 15th and 16th October 2007, as a representative of this Committee.



(The meeting ended at 10.35 a.m.)

Any queries regarding these Minutes, please contact Sharon Marsh, Democratic Services - telephone (01524) 582096 or email smarsh@lancaster.gov.uk



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THE CODE OF CONDUCT FOR MEMBERS – LANCASTER CITY COUNCIL'S REQUIREMENTS WITH REGARD TO THE DISCLOSURE OF INFORMATION

<u>Background</u>

Paragraph 4 of the Code of Conduct requires as follows:

You must not-

- (a) disclose information given to you in confidence by anyone, or information acquired by you which you believe, or ought reasonably to be aware, is of a confidential nature, except where—
 - (i) you have the consent of a person authorised to give it;
 - (ii) you are required by law to do so;
 - (iii) the disclosure is made to a third party for the purpose of obtaining professional advice provided that the third party agrees not to disclose the information to any other person; or
 - (iv) the disclosure is-
 - (aa) reasonable and in the public interest; and
 - (bb) made in good faith and in compliance with the reasonable requirements of the authority; or
 - (b) prevent another person from gaining access to information to which that person is entitled by law.

Guidance from the Standards Board for England

Guidance issued by the Standards Board states as follows:

"In relation to the disclosure of confidential information in the public interest, the four requirements to be met are outlined below.

- 1. The first requirement, that the disclosure must be reasonable, requires you to consider matters such as:
 - Whether you believe that the information disclosed, and any allegation contained in it, is substantially true. If you do not believe this, the disclosure is unlikely to be reasonable.
 - Whether you make the disclosure for personal gain. If you are paid to disclose the information, the disclosure is unlikely to be reasonable.
 - The identity of the person to whom the disclosure is made. It may be reasonable to disclose information to the police or to an appropriate regulator. It is less likely to be reasonable for you to disclose the information to the world at large through the media.

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- The extent of the information disclosed. The inclusion of unnecessary detail, and in particular, private matters such as addresses or telephone numbers, is likely to render the disclosure unreasonable.
- The seriousness of the matter. The more serious the matter disclosed, the more likely it is that the disclosure will be reasonable.
- The timing of the disclosure. If the matter to which the disclosure relates has already occurred, and is unlikely to occur again, the disclosure may be less likely to be reasonable than if the matter is continuing or is likely to re-occur.
- Whether the disclosure involves your authority failing in a duty of confidence owed to another person.
- 2. The second requirement, that the disclosure must be in the public interest, needs to involve one or more of the following matters or something of comparable seriousness, that has either happened in the past, is currently happening, or is likely to happen in the future.
- (a) A criminal act is committed.
- (b) Your authority or some other person fails to comply with any legal obligation to which they are subject.
- (c) A miscarriage of justice occurs.
- (d) The health or safety of any individual is in danger.
- (e) The environment is likely to be damaged
- (f) That information tending to show any matter falling within (a) to (e) is deliberately concealed.
- 3. The third requirement, that the disclosure is made in good faith, will not be met if you act with an ulterior motive, for example, to achieve a party political advantage or to settle a score with a political opponent.
- 4. The fourth requirement, that you comply with the reasonable requirements of your authority, means that before making the disclosure, you must comply with your authority's protocols on matters such as whistle-blowing and confidential information. You must raise your concerns through the appropriate channels set out in such policies or protocols.

In summary, to decide whether the disclosure is reasonable and in the public interest, you may need to conduct a balancing exercise weighing up the public interest in maintaining confidentiality against any countervailing public interest favouring disclosure. This will require a careful focus on how confidential the information is, on any potentially harmful consequences of its disclosure, and on any factors which may justify its disclosure despite these potential consequences.

In some situations, it is extremely unlikely that a disclosure can be justified in the public interest. These will include where the disclosure amounts to a criminal offence, or where the information disclosed is protected by legal professional privilege."

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The Council's Requirements with regard to Confidential Information

The fourth requirement referred to above is that you comply with the reasonable requirements of the Council. The Council's requirements are as follows:

- 1. Some confidential information will relate to personal data. The Council has a Data Protection Policy, and it is a requirement that you should comply with this Policy.
- 2. With regard to reports to elected member body meetings, eg full Council, Cabinet, and Committees, where the report writer considers that the report contains exempt information, the report and any background papers will be marked as restricted and printed on orange paper. The Council's requirements are that any information contained in these documents should not be disclosed to any person who has not legitimately received a copy from Democratic Services.

At the relevant meeting, the member body will consider whether the information should continue to be treated as exempt, and the press and public excluded. If the information remains exempt, then you should not disclose it to any other person. The information will remain exempt, and should not therefore be disclosed, unless and until the member body considers the matter again and resolves that the report and background papers or any part thereof are no longer required to be treated as exempt. Only then, would you be permitted to disclose the information. If you wish a member body to consider lifting an "exemption", you should contact the Head of Democratic Services.

3. There will be other information, whether written or otherwise, held by the Council and of which you may become aware in the course of exercising your functions as a member, which will not form part of a report or background papers, but which may be confidential. If you are informed by any officer that such information is of a confidential nature, or if you otherwise have reason to believe that the information may be of a confidential nature, then the Council's requirements are that you should not disclose the information to any other person without first seeking advice from the Council's Monitoring Officer, or in her absence, the Deputy Monitoring Officer. The Council further requires that you should follow any such advice given to you.

You should be aware that a failure to follow these requirements may constitute a breach of the Code of Conduct.

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